



**U.S. AIR FORCE**

## The Joint Improvised Explosive Device Defeat Organization (JIEDDO) Proposal Value Model

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***Integrity - Service - Excellence***



# Outline



- Background
- Problem
- Model Development
- Model Enhancements
- Analysis & Validation
- Conclusions



# IEDs



- Primary source of US and coalition casualties
- Wide variety of devices
  - Fuse, explosive fill, detonator and power supply, and a container
- Generally difficult to detect and protect against



# JIEDDO Background



- Army IED Task Force (2003)
- Joint IED Defeat Task Force (2004)
- Joint IED Defeat Organization (JIEDDO) (2006)
- Intended to synchronize all available resources and streamline acquisition process for IED defeat technologies

**JIEDDO reports directly to DepSecDef**



# JIEDDO Background



## JIEDDO Mission

To focus (lead, advocate, coordinate) all DoD actions in support of COCOMs and their respective JTFs' efforts to defeat IEDs as weapons of strategic influence.

- DODD 2000.19E



# JIEDDO Background



- JIEDDO Objectives:
  - Reduce Effect of IEDs against friendly forces
  - Provide leaders with single POC for C-IED efforts
  - Establish JCOP of IEDs and their employment
  - Provide Joint forum to synchronize efforts
  - Provide leaders with method for identifying issues requiring interservice resourcing
- Provide Joint forum to identify C-IED efforts to be rapidly implemented and developed
- Provide for interservice, interagency, industry and international coordination of IED defeat



# Current IED Defeat Practices



- Lines of Operation
  - Attack the Network
    - Predict/Prevent
  - Defeat the Device
    - Detect
    - Neutralize
    - Mitigate
  - Train the Force
    - Train



# JIEDDO's Process

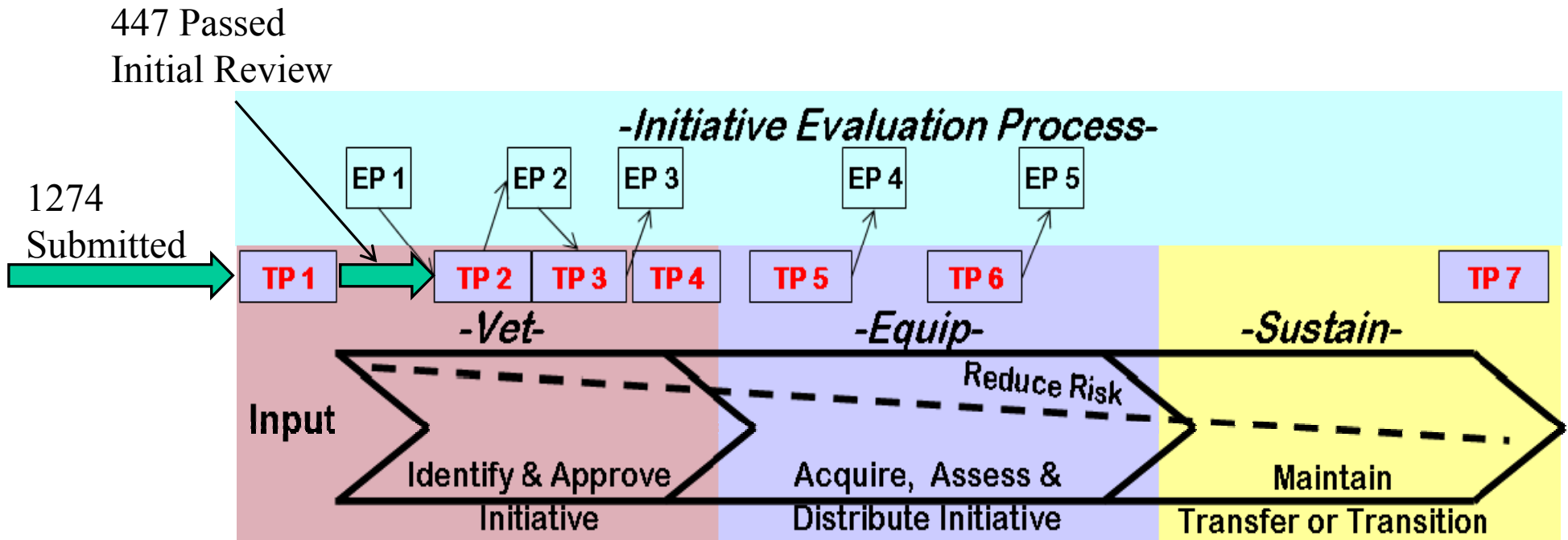


- Joint IED Defeat Capability Approval and Acquisition Management Process (JCAAMP)
- Broad Area Announcement (BAA)
- BAA Information Delivery System (BIDS)





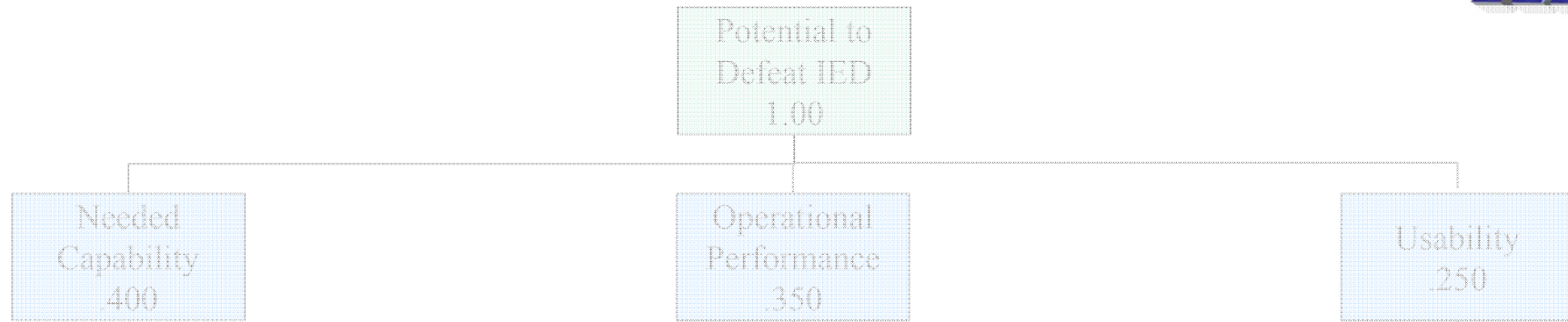
# JCAAMP Process



- Why the model?
  - Extremely large budget (\$4.37B)
  - Enables traceable, repeatable, and defensible selection decisions



# The Model



Additive Value Function:

$$V(X) = .176v_{Gaps}(x_i) + .112v_{TimeToCounter}(x_i) + .110v_{TechPerf}(x_i) + .100v_{WorkLoad}(x_i) + .091v_{Interop}(x_i) + .087v_{OpsBurden}(x_i) + .056v_{Tenets}(x_i) + .056v_{Classification}(x_i) + .056v_{Suitability}(x_i) + .056v_{FieldingTimeline}(x_i) + .050v_{TrainingTimeline}(x_i) + .037v_{TechRisk}(x_i) + .013v_{ProgramMaturity}(x_i)$$



# Model Verification Proposal Selection



- Wide variety of proposals—30 in all
- Previously evaluated in BIDS
  - 13 accepted/17 rejected
  - Crossed all 5 tenets
  - Offensive & defensive
  - Materiel & non-materiel
  - Kinetic & non-kinetic
  - Aircraft, vehicle & soldier-mounted
  - Feasible & highly speculative



# Results and Analysis



- R&D proposals
- High correlation to BIDS accept/reject decisions
- Outliers in the accepted and rejected regions
  - Worst case scenario not intuitive

Proposal	Score
<b>BB</b>	<b>.822</b>
<b>BB</b>	<b>.688</b>
F	.683
E	.672
<b>CC</b>	<b>.668</b>
<b>AA</b>	<b>.660</b>
<b>Z</b>	<b>.662</b>
J	.599
B	.585
<b>R</b>	<b>.568</b>
<b>W</b>	<b>.566</b>
<b>U</b>	<b>.589</b>
<b>D</b>	<b>.580</b>
<b>S</b>	<b>.528</b>
P	.552
<b>W</b>	<b>.488</b>
<b>U</b>	<b>.489</b>
D	.539
C	.528
L	.494
G	.488
I	.483
Q	.473
O	.446
N	.420
A	.393
K	.387
V	.366
M	.363
H	.168

Rejected Proposals **Highly Rejected**



# The Tool



**Proposal Name**

**ID Number**

**Measures**

**# of Tenets Impacted**  Select Tenets

**Primary GAP Addressed**

**Classification Level**

**Months Useful Operation**

**Performance Rating**

**Suitability Rating**

**Interoperability Issues**

**Technology Readiness Level**

**Months to Fielding**

**Maximum Capacity (%)**

**Interaction Minutes per Hour**

**Training Hours Required**

**Training Level**

ADD / VIEW COMMENTS

New Entry
Look Up
Submit

**Total Score**  
0.539

Report

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graph TD
    Root[Potential to Defeat IED] --> NC[Needed Capability]
    Root --> OP[Operational Performance]
    Root --> U[Usability]
    NC --> T1[Tenets]
    NC --> G1[Gap Impact]
    NC --> C1[Classification Level]
    NC --> T2[Time to Counter]
    OP --> P[Performance Rating]
    OP --> S[Suitability Rating]
    OP --> I[Interoperability Issues]
    OP --> TR[Technology Readiness Level]
    OP --> F[Months to Fielding]
    U --> O[Operation Burden]
    U --> W[Workload]
    U --> T[Training]
    T --> TR2[Training Hours Required]
    T --> PM[Program Maturity]
    TR2 --> TR3[Training Level]
    
```



# Further Model Verification



- Used Discriminant Analysis to see if a discriminant function could be built to classify proposals into either a funded or not funded
  - Data splitting technique
  - Discriminant function creation for each population type

$$\hat{d}_i^e = -\frac{1}{2} \ln |S_i| - \frac{1}{2} (\underline{X}_0 - \bar{X}_i)' S_i^{-1} (\underline{X}_0 - \bar{X}_i) + P_i$$

Specific observation seeking classification →  $(\underline{X}_0 - \bar{X}_i)$

Mean for variables in population  $i$  →  $\bar{X}_i$

Prior Probability →  $P_i$

Covariance Structure →  $|S_i|$



# Was this technique successful?



Confusion Matrix: Dillon & Goldstein (1984)

where:

		Predicted Membership DF Categorization	
		Accept	Reject
Actual JIEDDO Decision	Accept	13	0
	Reject	0	17

- $N_{iC}$  = # of class i classified correctly
- $N_{i\bar{C}}$  = # of class i classified incorrectly
- 1 = Actual Membership accept
- 2 = Actual Membership reject

It is possible to create a function that will predicted whether a proposal will be accepted or rejected



# Multi-Dimensional Sensitivity Analysis



$$\text{Minimize } \sum_{i=1}^k (W_i - w_i)^2$$

subject to:

$$\sum_{i=1}^k (v^A(x_i) - v^B(x_i)) w_i = 0 \quad \forall A \neq B$$

$$\sum_{i=1}^k W_i = 1$$

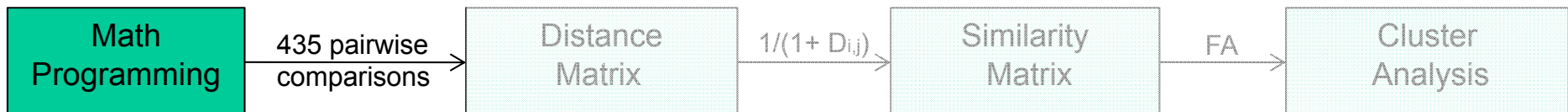
$$\sum_{i=1}^k w_i = 1$$

$$0 \leq w_i, W_i \leq 1 \quad \forall i = 1 \dots k$$

$W_i$  = the initial weights defined by the decision maker

$w_i$  = the weights found that minimize the measure

$v^A(x_i)$  = value score of attribute  $i$  for alternative  $A$







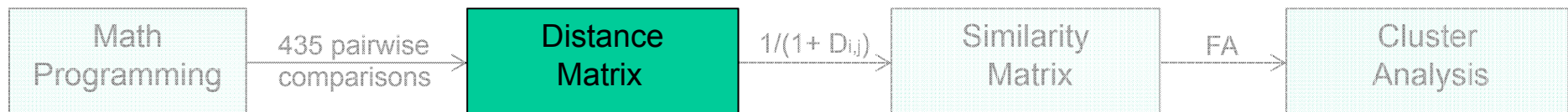
# Sensitivity Analysis



- For the set of 30 JIEDDO proposals, there were 435 unique pairwise comparisons
- Objective function values are stored in a distance matrix

0	$D_{1,2}$	$D_{1,3}$	...	...	...	$D_{1,30}$
$D_{2,1}$	0	$D_{2,3}$	...	...	...	$D_{2,30}$
$D_{3,1}$	$D_{3,2}$	0	...	...	...	$D_{3,30}$
...	...	...	0	...	...	...
...	...	...	...	0	...	...
...	...	...	...	...	0	$D_{29,30}$
$D_{30,1}$	...	...	...	...	$D_{30,29}$	0

The distances between proposal scores will shed light on their sensitivity





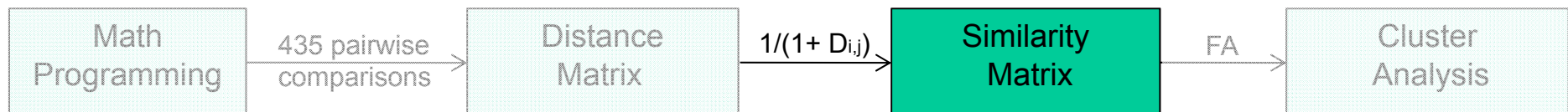
# Sensitivity Analysis



- Distance matrix has far apart a given pair of proposals are from one another in the weight space
- Similarity matrix characterizes how similar the sets are to one another

$$S_{i,j} = 1/(1+D_{i,j})$$

$1/(1+0)$	$1/(1+D_{1,2})$	$1/(1+D_{1,3})$	...	$1/(1+D_{1,30})$
$1/(1+D_{2,1})$	$1/(1+0)$	$1/(1+D_{2,3})$	...	$1/(1+D_{2,30})$
...	...	$1/(1+0)$	...	...
...	...	...	$1/(1+0)$	$D_{29,30}$
$1/(1+D_{30,1})$	...	...	$1/(1+D_{30,29})$	$1/(1+0)$





# Loading Matrix Results



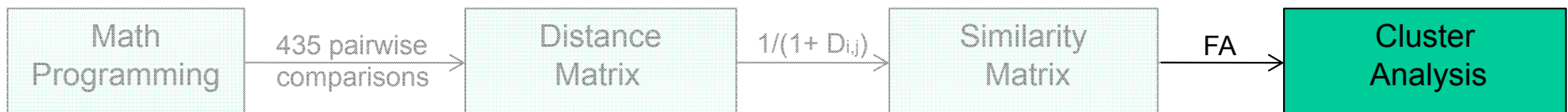
Proposal Ranked	Factor 1	Factor 2	Factor 3	Score
1	0.358	-0.461	0.711	0.822
2	0.439	-0.300	0.849	0.727
3*	0.500	-0.435	0.716	0.683
4	0.522	-0.377	0.746	0.672
5*	0.521	-0.443	0.701	0.672
6	0.598	-0.459	0.636	0.620
7	0.718	-0.350	0.587	0.613
8*	0.669	-0.496	0.523	0.599
9	0.743	-0.414	0.517	0.584
10	0.681	-0.521	0.491	0.576
11	0.668	-0.515	0.525	0.565
12	0.693	-0.504	0.492	0.563
13*	0.770	-0.459	0.446	0.561
14	0.692	-0.531	0.473	0.561
15	0.746	-0.479	0.439	0.555
16	0.686	-0.524	0.484	0.554
17	0.732	-0.491	0.459	0.539
18*	0.687	-0.541	0.461	0.539
19*	0.670	-0.557	0.463	0.528
20*	0.630	-0.629	0.422	0.502
21*	0.597	-0.636	0.460	0.491
22*	0.623	-0.619	0.443	0.488
23*	0.584	-0.653	0.435	0.477
24*	0.518	-0.703	0.441	0.447
25*	0.488	-0.740	0.457	0.420
26*	0.484	-0.807	0.317	0.401
27*	0.452	-0.827	0.305	0.387
28	0.447	-0.804	0.329	0.367
29*	0.435	-0.868	0.252	0.364
30*	0.159	-0.800	0.476	0.170
<b>Varimax</b>	<b>10.772</b>	<b>10.235</b>	<b>8.095</b>	
<b>Proportional variance explained</b>	<b>36%</b>	<b>34%</b>	<b>27%</b>	

Factor Analysis: utilized to simplify complex relationships that exist among a set of observed variables by uncovering common factors that link together the seemingly unrelated variables

- The number of retained factors based on eigenvalues
- Underlying variable contribution is determined using loading matrix

$$L = \sqrt{e_{value}} * e_{vector}$$

L = loading matrix  
 $e_{value}$  = eigenvalue  
 $e_{vector}$  = eigenvector







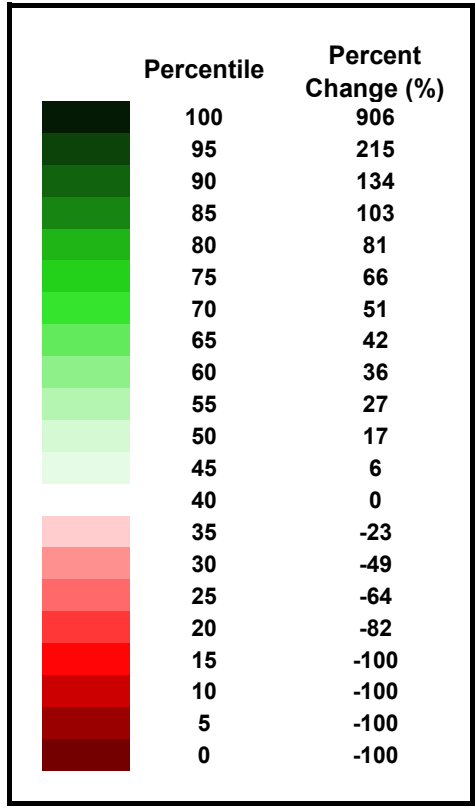
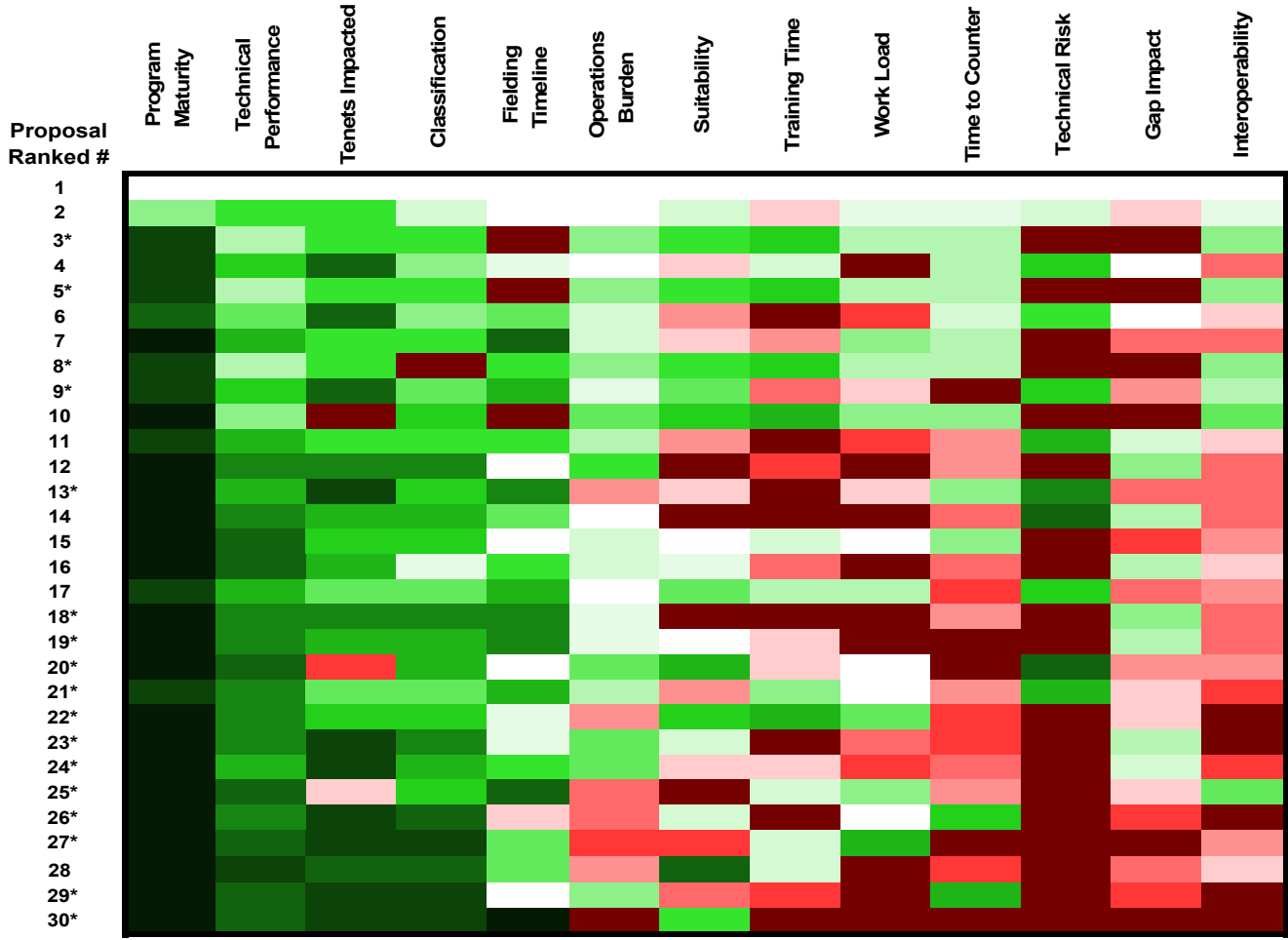
# Applying the Technique



Proposal Ranked #	Gap Impact	Time to Counter	Technical Performance	Work Load	Interoperability	Operations Burden	Tenets Impacted	Classification	Suitability	Fielding Timeline	Training Time	Technical Risk	Program Maturity
1													
2													
3*													
4													
5*													
6													
7													
8*													
9*													
10													
11													
12													
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26*													
27*													
28													
29*													
30*													



# Percent Change for Proposal 1 Sorted by Average % Weight Change

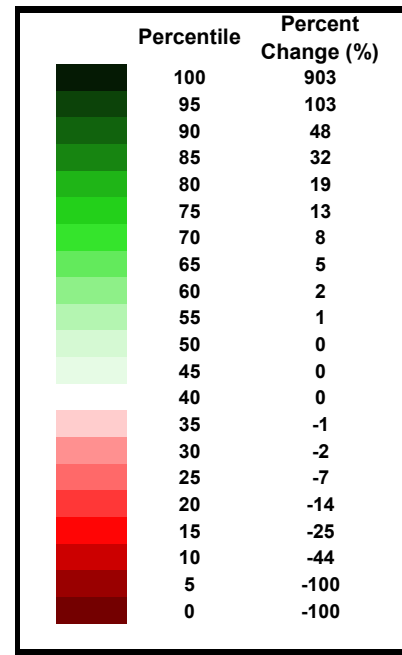
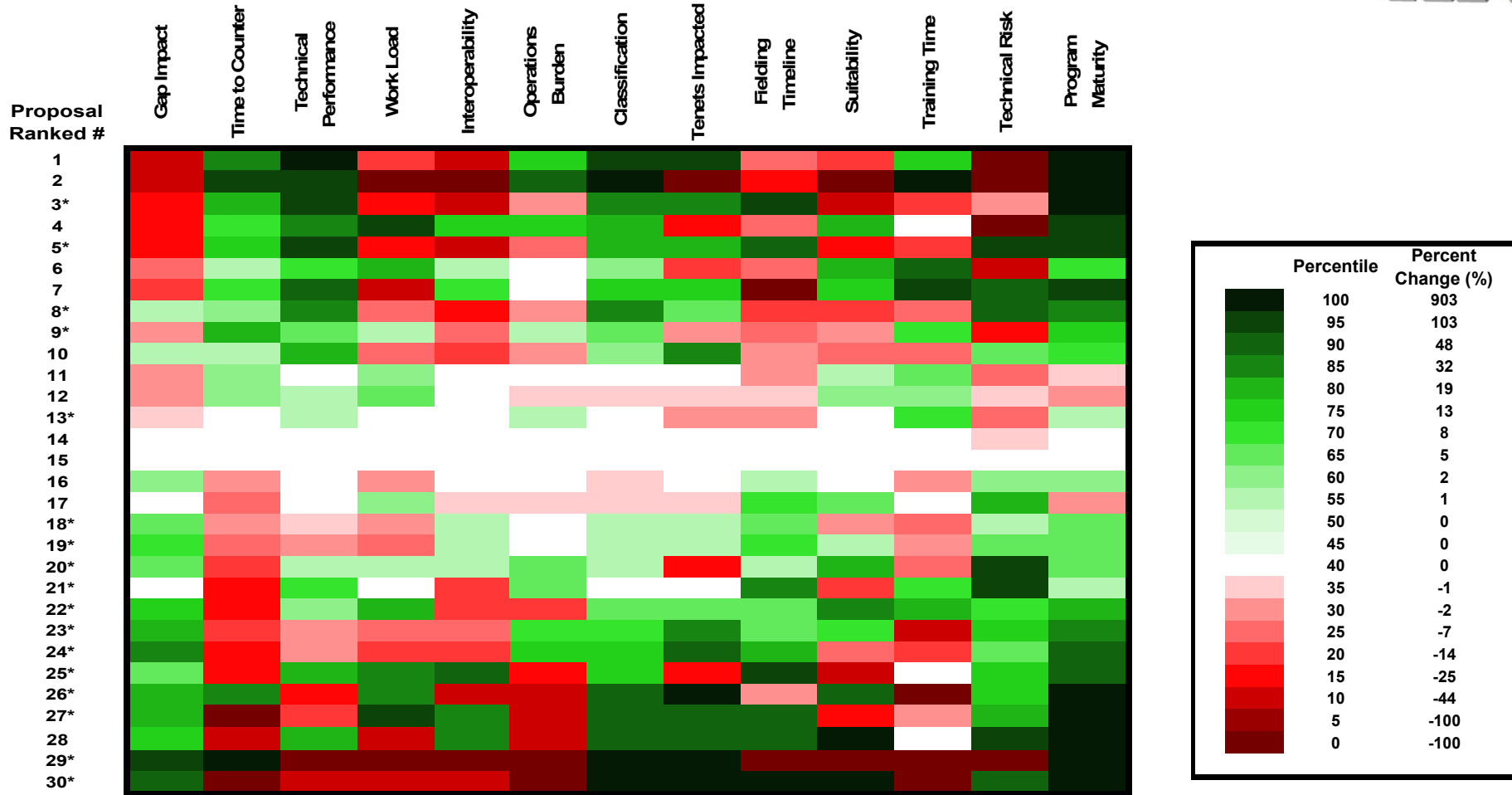


Original Global Weights	0.013	0.110	0.056	0.056	0.056	0.087	0.056	0.050	0.100	0.112	0.037	0.176	0.091
Average % Weight Change	306	81	79	64	33	-4	-10	-30	-34	-35	-40	-42	-46

\* Indicates JIEDDO rejected proposal



# Percent Change for Proposal 15



Original Global Weights	0.176	0.112	0.110	0.100	0.091	0.087	0.056	0.056	0.056	0.056	0.050	0.037	0.013
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Average % Weight Change	-2	-7	10	-12	-19	-14	25	19	8	-4	1	1	106
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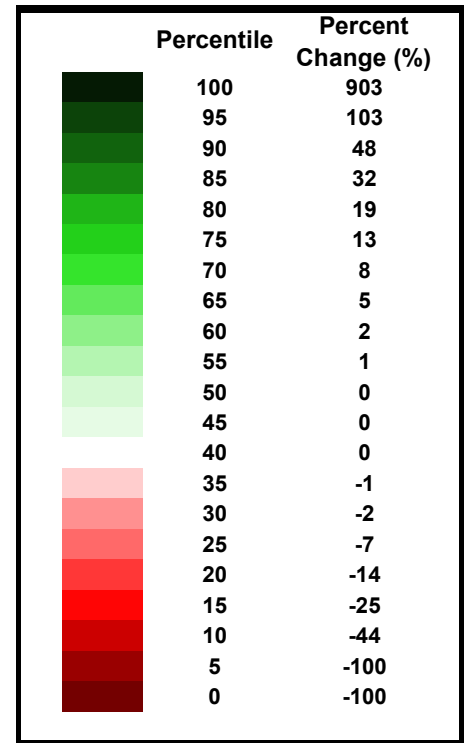
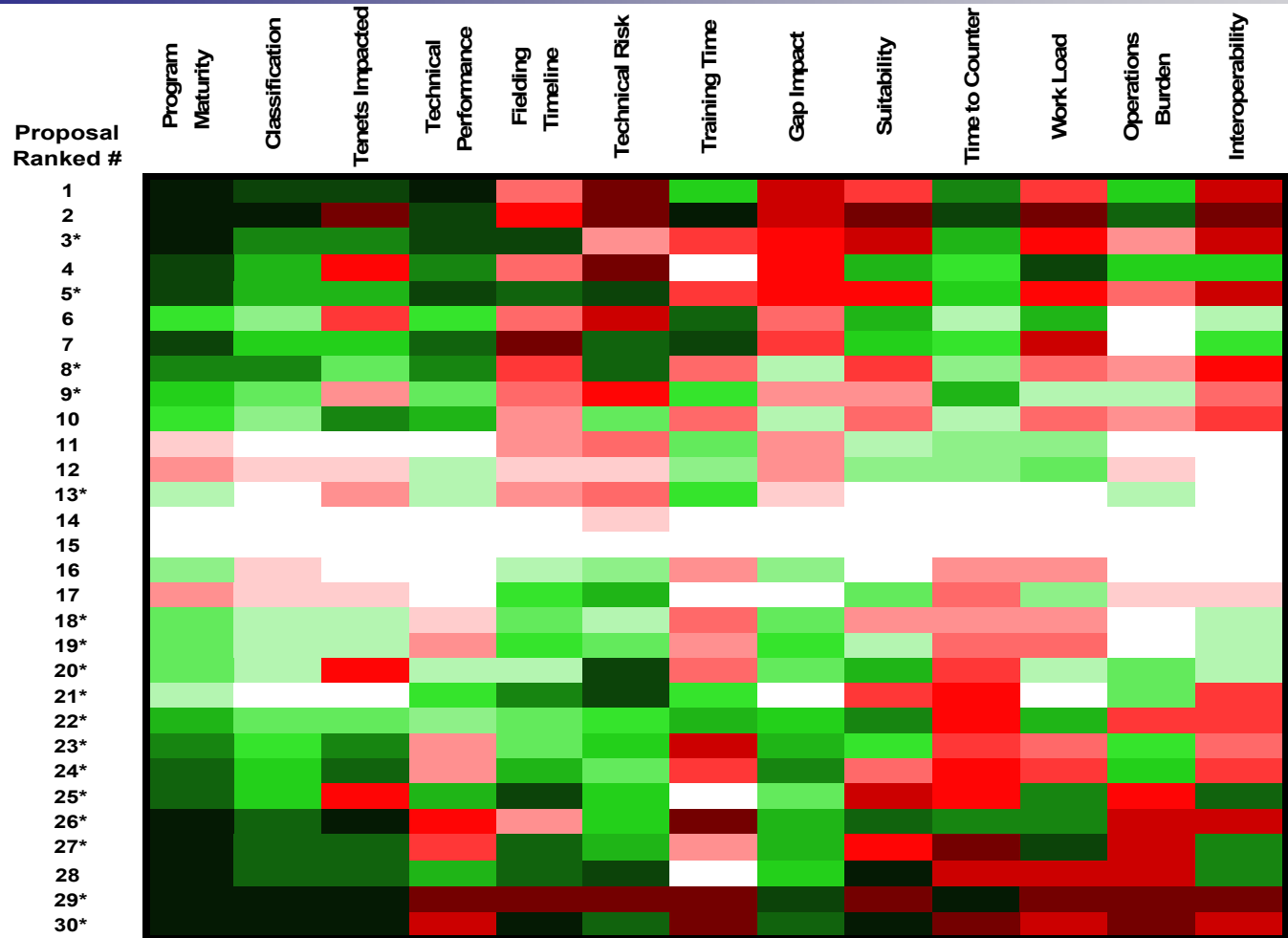
\* Indicates JIEDDO rejected proposal





# Percent Change for Proposal 15

## Sorted by Percent Change



Original Global Weights	0.013	0.056	0.056	0.110	0.056	0.037	0.050	0.176	0.056	0.112	0.100	0.087	0.091
-------------------------	-------	-------	-------	-------	-------	-------	-------	-------	-------	-------	-------	-------	-------

Average % Weight Change	106	25	19	10	8	1	1	-2	-4	-7	-12	-14	-19
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\* Indicates JIEDDO rejected proposal





# Further Model Modifications



How does one create a value model which accurately and succinctly captures factor interactions without an unduly lengthy DM solicitation?



# Past Methodology: Formulae



- Multiplicative Model

$$v(\vec{x}) = \sum_{i=1}^n w_i v_i(x_i) + k \sum_{i=1}^n \sum_{j>i}^n w_{ij} w_i w_j v_i(x_i) v_j(x_j) + k^2 \sum_{i=1}^n \sum_{j>i}^n \sum_{h>j}^n w_i w_j w_h v_i(x_i) v_j(x_j) v_h(x_h) + \dots$$

*Scaling Constant*
*Product of "weights"*

- Complicated To Explain

- Requires many extra solicitations and value comparisons

- End value function comprised of  $2^n - 1$  terms

- Multilinear Model

$$v(\vec{x}) = \sum_{i=1}^n w_i v_i(x_i) + \sum_{i=1}^n \sum_{j>i}^n w_{ij} v_i(x_i) v_j(x_j) + \sum_{i=1}^n \sum_{j>i}^n \sum_{h>j}^n w_{ijh} v_i(x_i) v_j(x_j) v_h(x_h) + \dots + w_{1\dots n} v_1(x_1) \dots v_n(x_n)$$

*Combined weight*



# New Methodology: Requirements



- New model does:
  - Allow interaction not require it
  - Maintain VFT-like structure
  - Possess two-way monotonicity for combined measures
  - Minimize DM solicitation
- New model does not:
  - Examine interactions above 2<sup>nd</sup> degree
  - Require Single Dimensional Value Functions a priori



# New Methodology: Overview



- Solicit subset of interactions
- Interpolate remaining values
- Define equations for continuous gaps
- Combine value function contributions

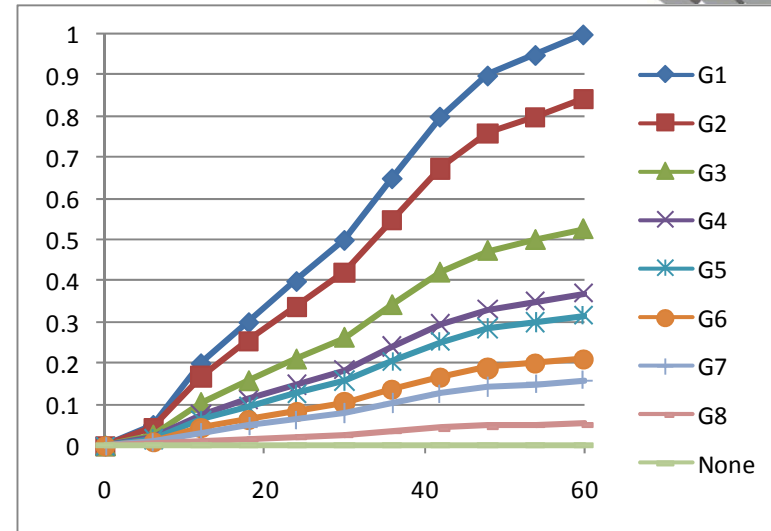
Primary Gap Addressed	G1	0	0.05	0.2	0.3	0.4	0.5	0.65	0.8	0.9	0.95	1
	G2	0	0.04	0.17	0.25	0.34	0.42	0.55	0.67	0.76	0.8	0.84
	G3	0	0.03	0.11	0.16	0.21	0.26	0.34	0.42	0.47	0.5	0.53
	G4	0	0.02	0.07	0.11	0.15	0.18	0.24	0.29	0.33	0.35	0.37
	G5	0	0.02	0.06	0.09	0.13	0.16	0.21	0.25	0.28	0.3	0.32
	G6	0	0.01	0.04	0.06	0.08	0.11	0.14	0.17	0.19	0.2	0.21
	G7	0	0.01	0.03	0.05	0.06	0.08	0.1	0.13	0.14	0.15	0.16
	G8	0	0	0.01	0.02	0.02	0.03	0.03	0.04	0.05	0.05	0.05
	None	0	0	0	0	0	0	0	0	0	0	0
		0	6	12	18	24	30	36	42	48	54	60
		Months Useful Operaton										

$$\begin{aligned}
 V(X) = & \quad .056 v(Tenets) + \mathbf{.288} v(\mathbf{TimeToCounterGap}) \\
 & + .056 v(Class) + .11 v(TechPerf) + .056 v(Suit) \\
 & + .091 v(Interop) + .037 v(TechRisk) + .056 v(FieldTime) \\
 & + .087 v(OpsBurden) + .1 v(Workload) + .05 v(TrngTime) \\
 & + .013 v(TrngMaturity)
 \end{aligned}$$

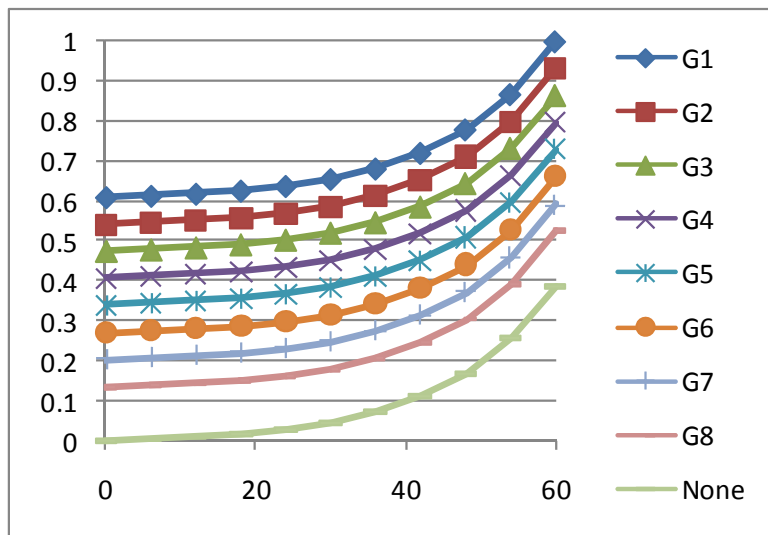
# Analysis and Validation: Value Function Comparison



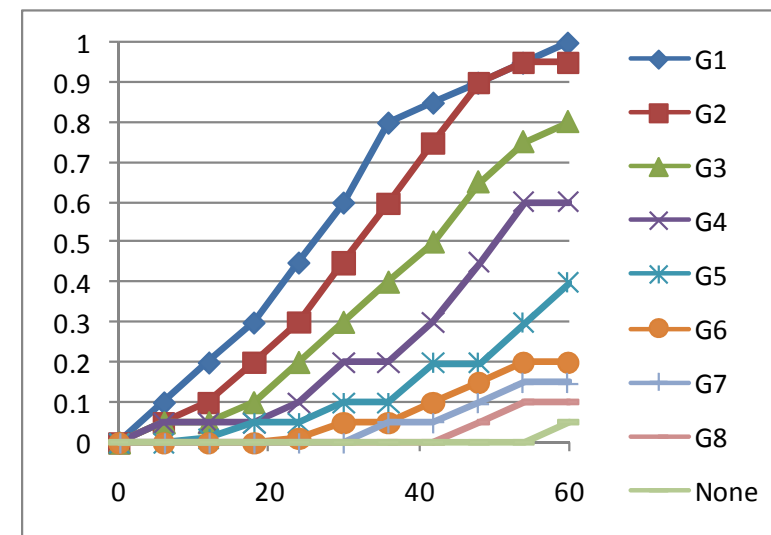
- Gap Impact & Time to Counter
  - Original v. Complete
    - Average difference of 0.22
    - Maximum difference of 0.61
  - Partial v. Complete
    - Average difference of < 0.01
    - Maximum difference of 0.27



Partial



Original



Complete



# Analysis and Validation: Group Rankings



- Top tier rankings
- Model as a filter
  - Interpolated model produces sam
  - Discrete alternative sets
  - Original model shares only half c
  - Group size decided by DM

Group Size	Complete Solicit $\tau$		Critical Values		
	v. Original	v. Partial	$\alpha=.05$	$\alpha=.025$	$\alpha=.005$
1 (n=30)	0.628	0.862	0.218	0.255	0.333
3 (n=10)	0.733	0.887	0.467	0.511	0.644
5 (n=6)	0.733	1	0.733	0.867	1

**This has to be done RIGHT!**







# Questions?



"Our ultimate customer is the Soldier...

My son or daughter, your son or daughter  
...who will judge our efforts with their  
lives and their mission accomplishment.

This is a sacred trust  
which will not be compromised."

Larry G.  
Lehowicz  
Major General (Ret.)



Improvised Explosive Device

